

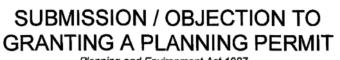
# ATTACHMENTS

# Under Separate Cover Ordinary Council Meeting

6.00pm Tuesday 24 March 2020

# **Table of Contents**

7.2	P19-240 - 69 Y	verdon Drive, Bannockburn (Two lot subdivision)	
	Attachment 2	Objection	. 4
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Planning and Environment Act 1987

Before completing this form, it is recommended you inspect the planning permit application online or at a Customer Service Centre.

GOLDEN PLAINS SHIRE Golden Plains Shire Council Bannockburn -2 Pope Street, Bannockburn Linton -68 Sussex Street, Linton M: PO Box 111 Bannockburn, Victoria 3331

P: (03) 5220 7111 F: (03) 5220 7100 E: <u>enquiries@gplains.vic.gov.au</u>

W: www.goldenplains.vic.gov.au

DETAILS OF THE PERMIT APPLICATION YOU ARE RESPONDING TO:
Application Number:
Address of Subject Land: P19 -240 69 YULPOW PRIVE
Description of Proposal: 2 Lot SUB DIVISION
Name of Applicant: KRUNO MADJERIC.
DETAILS OF SUBMISSION / OBJECTION:
(State reasons for objection and how you would be affected by the granting of a planning permit)
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IMPORTANT NOTES ABOUT SUBMISSIONS / OBJECTIONS TO PERMIT APPLICATIONS

- 1. This form is to help you make an objection to an application in a way which complies with the *Planning and Environment Act* 1987, and which can be readily understood by the responsible authority. There is no requirement under the Act that you use any particular form.
- 2. Make sure you clearly understand what is proposed before you make an objection. You should inspect the application at the responsible authority's office.
- 3. To make an objection you should clearly complete the details on this form and lodge it with the responsible authority as shown on the Public Notice Application for Planning Permit.
- 4. An objection must state the reasons for your objection; and state how you would be affected if a permit is granted.
- 5. The responsible authority may reject an application which it considers has been made primarily to secure or maintain a direct or indirect commercial advantage for the objector. In this case, the Act applies as if the objection had not been made.
- Please be aware that copies of objections/submissions received may be made available to any person for the purpose of consideration as part of the planning process in accordance with the Planning & Environment Act 1987.
- 7. To ensure the responsible authority considers your objection, make sure that the authority receives it by the date shown in the notice you were sent or which you saw in a newspaper or on the website.
- 8. If you object before the responsible authority makes a decision, the authority will tell you its decision.
- 9. If despite your objection the responsible authority decides to grant the permit, you can appeal against the decision. Details of the appeal procedures are set out on the back of the Notice of Decision which you will receive. An appeal must be made on a prescribed form (obtainable from the Victorian Civil and Administrative Tribunal) and accompanied by the prescribed fee. A copy must be given to the responsible authority. The closing date for appeals is 21 days of the responsible authority giving notice of its decision.
- 10. If the responsible authority refuses the application, the applicant can also appeal. The provisions are set out on the Refusal of Planning Application which will be issued at that time.

#### Golden Plains Shire Privacy Statement

The Golden Plains Shire considers that the responsible handling of personal information is a key aspect of democratic governance, and is strongly committed to protecting an individual's right to privacy. Council will comply with the Information Privacy Principles as set out in the Privacy and Data Protection Act 2014. Council has in place a standard operating procedure that sets out the requirements for the management and handling of personal information.

If you have any queries regarding this Privacy Statement, please contact the Privacy Officer on 03 5220 7111.

File Number:	P19-240
Author:	Peter O'Brien,
Authoriser:	Phil Josipovic, Director Infrastructure & Development
Applicant:	Kruno Madjeric
Owner:	Ivan & Ana Marija Simic
Proposal:	2 lot subdivision
Location:	69 Yverdon Drive, Bannockburn
Attachments:	Nil

#### RECOMMENDATION

That Council resolves to issue a Notice of Decision to Grant a Planning Permit for a two lot subdivision at 69 Yverdon Drive, Bannockburn subject to the conditions attached to this report.

#### EXECUTIVE SUMMARY

This report relates to a planning permit application for the development of land for the purposes of a two lot subdivision at 69 Yverdon Drive, Bannockburn. This report provides a background to the application and a summary of the relevant planning considerations.

#### PURPOSE

The application has been referred to the Council Meeting for determination because there is an objection to the application.

#### CONFLICT OF INTEREST

In accordance with Section 80B of the *Local Government Act* 1989, the Officers preparing this report declare no conflict of interest in regard to this matter.

#### COUNCIL PLAN

Managing natural and built environments.

#### BACKGROUND INFORMATION

#### Site description

The subject land is situated at 69 Yverdon Drive, Bannockburn and is formally known as Lot 62 on Plan of Subdivision 448124H. The site is located in a low density residential area of Bannockburn. The site contains an existing dwelling and shed and has a total area of 8000m<sup>2</sup>. The land is flat and mostly cleared except for planted vegetation. The site has access from Yverdon Drive which is a sealed road managed by Council. The land is affected by two restrictive covenants however these covenants do not prohibit subdivision or additional dwellings.

Item

Site map



#### The proposal

The application proposes the development of the land for a two lot subdivision. A copy of the application and plans is attached. The proposed subdivision will create rectangular lots of equal size and proportions. Proposed lot 1 is a vacant lot and proposed lot 2 will contain the existing dwelling and shed. Both lots have an area of 4000m<sup>2</sup> and a 40m wide frontage to Yverdon Drive.

#### CONSULTATION

Notice of the application was given in accordance with Section 52 (1)(a) & (d) of the *Planning and Environment Act* 1987. Notice was provided by mail to 4 adjoining and neighbouring owners and occupiers.

As a result of the public notice, 1 objection was received. A copy of the objection is attached. The objection is not from an adjoining owner. The objector is opposed to further subdivision in the Glen Avon Estate and is concerned that there is not adequate infrastructure to support additional lots.

Item

A consultation meeting was not held for this application. The objector has also lodged objections to two other current subdivision applications in the estate and previously declined an invitation to a consultation meeting to one of these applications.

#### ASSESSMENT

The application was submitted to Council on 23 August 2019 and a preliminary assessment was undertaken. There are no referral authorities specified in the planning scheme for an application of this type. An application for a two lot subdivision is exempt from referral to utility authorities. The application was internally referred to Council's Works and Environmental Health departments. These parties had no objection to the issue of a permit subject to conditions being placed on the permit.

#### **Golden Plains Planning Scheme**

#### Planning Policy Framework (PPF)

Clause 11.02 Managing Growth

The objective of the policy for the supply of urban land (Clause 11.02-1S) is to ensure a sufficient supply of land is available for residential and other uses. Planning for urban growth should consider:

- Opportunities for the consolidation, redevelopment and intensification of existing urban areas.
- Neighbourhood character and landscape considerations.
- The limits of land capability and natural hazards and environmental quality.
- Service limitations and the costs of providing infrastructure.

#### Clause 15.01 Urban Environment

The objective of the policy for subdivision design (Clause 15.01-35) is to ensure the design of subdivisions achieves attractive, safe, accessible, diverse and sustainable neighbourhoods. In the development of new residential areas and in the redevelopment of existing areas, subdivision should be designed to create liveable and sustainable communities by, among other things, providing a range of lot sizes to suit a variety of dwelling and household types to meet the needs and aspirations of different groups of people.

#### Clause 16.01 Residential Development

The objective of the policy for the location of residential development (Clause 16.01-2S) is to locate new housing in designated locations that offer good access to jobs, services and transport. The policy seeks to increase the proportion of new housing in designated locations within established urban areas, ensure an adequate supply of redevelopment opportunities within the established urban area to reduce the pressure for fringe development and to identify opportunities for increased residential densities to help consolidate urban areas.

#### Local Planning Policy Framework (LPPF)

#### Clause 21.02 Settlement

The local policy for settlement patterns (Clause 21.02-1) includes objectives to make efficient use of land and encourage the consolidation of existing township areas. The policy seeks to direct residential development to township areas that have reticulated water, sewerage and stormwater drainage and

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community services and facilities. Infill development in towns lacking sewerage treatment will be required to provide onsite effluent treatment.

The policy for rural areas (Clause 21.02-3) applies to the subdivision of land in low density residential areas. The policy seeks to control the density and overall lot sizes of land according to environmental conditions and established character and to avoid indiscriminate subdivision of land. To satisfy this policy new subdivision must recognise and maintain the surrounding lot configurations and lot size, provide appropriate infrastructure, including drainage and roads, and provide for on-site effluent disposal including on-going maintenance of septic systems.

#### Clause 21.07 Local areas – Townships

The local policy for Bannockburn (Clause 21.07-1) recognises that the town has experienced strong growth in recent years and that key issues are the continued management of residential growth including land supply and infrastructure provision and the protection and enhancement of the natural and built environment including town character and rural ambience. It is an objective of the policy to promote growth in Bannockburn that is sustainable in accordance with the Overall Principles Plan (Figure 21.07-1A). The Overall Principles Plan shows the subject land located within an area identified as "Existing Low Density Residential".

#### Clause 22.09 Low Density Residential Subdivision Policy

This policy seeks to ensure the elements of land capability and character are addressed when considering subdivision applications. The objectives of the policy are to ensure that new lots are of sufficient size for on-site effluent disposal and to maintain an open and spacious character through:

- Design that provides for open space and landscaping.
- Retention of existing vegetation.
- Avoiding creation of lots with battle-axe access in greenfield development.
- The provision of wide driveways with sufficient areas available for landscaping.
- Lot sizes with sufficient area to accommodate setbacks required by the Design and Development Overlay Schedule 5.

It is policy that support for subdivision in the Low Density Residential Zone will be considered only where rigorous testing of soil capacity has been undertaken by suitably qualified practitioners to demonstrate that the lot can contain on site effluent disposal and that subdivision within established low density residential areas respects and positively contributes to the lot configuration and character elements of the surrounding area.

#### Zone and overlay provisions

Clause 32.03 Low Density Residential Zone (LDRZ)

The site and surrounding land is in a Low Density Residential Zone (LDRZ). The purpose of the LDRZ is to provide for low-density residential development on lots which, in the absence of reticulated sewerage, can treat and retain all wastewater. A permit is required to subdivide land under the provisions of the LDRZ. The LDRZ sets a minimum lot size of 0.4 hectares. The decision guidelines of the LDRZ require Council to consider, as appropriate:

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- The protection and enhancement of the natural environment and character of the area including the retention of vegetation and faunal habitat and the need to plant vegetation along waterways, gullies, ridgelines and property boundaries.
- The availability and provision of utility services, including sewerage, water, drainage, electricity, gas and telecommunications.
- In the absence of reticulated sewerage, the capability of the lot to treat and retain all wastewater in accordance with the State Environment Protection Policy (Waters of Victoria) under the Environment Protection Act 1970.

#### Clause 43.02 Design & Development Overlay Schedule 5 (DDO5)

The land is affected by the Design & Development Overlay Schedule 5 (DDO5) which relates to setbacks for the construction of buildings. The DDO5 does not contain any specific requirements related to subdivision.

#### **General provisions**

The decision guidelines contained in Clause 65.01 of the planning scheme require Council to consider the following matters, as appropriate:

- The matters set out in section 60 of the Act.
- The Municipal Planning Strategy and the Planning Policy Framework.
- The purpose of the zone, overlay or other provision.
- Any matter required to be considered in the zone, overlay or other provision.
- The orderly planning of the area.
- The effect on the amenity of the area.
- The proximity of the land to any public land.
- Factors likely to cause or contribute to land degradation, salinity or reduce water quality.
- Whether the proposed development is designed to maintain or improve the quality of stormwater within and exiting the site.
- The extent and character of native vegetation and the likelihood of its destruction.
- Whether native vegetation is to be or can be protected, planted or allowed to regenerate.
- The degree of flood, erosion or fire hazard associated with the location of the land and the use, development or management of the land so as to minimise any such hazard.
- The adequacy of loading and unloading facilities and any associated amenity, traffic flow and road safety impacts.

In addition, before deciding on an application to subdivide land, the decision guidelines contained in Clause 65.02 must be considered, as appropriate:

- The suitability of the land for subdivision.
- The existing use and possible future development of the land and nearby land.
- The availability of subdivided land in the locality, and the need for the creation of further lots.
- The effect of development on the use or development of other land which has a common means of drainage.
- The subdivision pattern having regard to the physical characteristics of the land including existing vegetation.
- The density of the proposed development.
- The area and dimensions of each lot in the subdivision.
- The layout of roads having regard to their function and relationship to existing roads.

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- The movement of pedestrians and vehicles throughout the subdivision and the ease of access to all lots.
- The provision and location of reserves for public open space and other community facilities.
- The staging of the subdivision.
- The design and siting of buildings having regard to safety and the risk of spread of fire.
- The provision of off-street parking.
- The provision and location of common property.
- The functions of any body corporate.
- The availability and provision of utility services, including water, sewerage, drainage, electricity and gas.
- If the land is not sewered and no provision has been made for the land to be sewered, the capacity of the land to treat and retain all sewage and sullage within the boundaries of each lot.
- Whether, in relation to subdivision plans, native vegetation can be protected through subdivision and siting of open space areas.

#### DISCUSSION

#### Planning scheme

The proposed subdivision is considered to satisfy the relevant provisions of the planning scheme including State and Local planning policies, the Low Density Residential Zone, and Clause 65 of the Victoria Planning Provisions. The Low Density Residential Zone and local policy for Low Density Residential Development (Clause 22.09) supports subdivision of land down to 0.4 hectares where lots are of sufficient size to contain on site effluent disposal and the open and spacious character of low density residential areas is maintained. The proposed subdivision maintains character through design that provides for wide street frontages and avoids battle-axe access and creates lots of sufficient size for landscaping and setbacks in accordance with the DDO5. A land capability assessment submitted with the application demonstrates that the proposed lots are capable of accommodating on-site effluent disposal and the proposed subdivision has adequate infrastructure including sealed road access, drainage and utilities.

#### **Objector's concerns**

The objector is opposed to further subdivision in the Glen Avon Estate and is concerned that there is not adequate infrastructure to support additional lots. As discussed the planning scheme supports subdivision down to 0.4 hectares in Low Density Residential areas where lots are capable of accommodating on-site effluent disposal and maintain the character of the area. The existing road network is of an appropriate standard to accommodate additional traffic from the proposed subdivision and permit conditions will require drainage works to ensure that stormwater runoff does not impact downstream properties. The provision of electricity, water and telecommunications services must meet the requirements of the relevant utility authority and it is normal that the utility authorities will seek to ensure that a new development contributes to the upgrade of existing infrastructure to ensure that existing service levels are maintained and not reduced as a result of further subdivision.

#### CULTURAL HERITAGE IMPLICATIONS

This proposal does not require the preparation of a Cultural Heritage Management Plan under the *Aboriginal Heritage Regulations* 2007.

Item

#### CONCLUSION

The application satisfies the provisions of the Planning Scheme, including the Local Policy for Low Density Residential Development (Clause 22.09), the provisions of the Low Density Residential Zone, and the decision guidelines of the Planning Scheme (Clause 65). The proposed subdivision has been designed to maintain the character of the area and the proposed lots are considered to be capable of on-site effluent disposal. The application is not considered to cause material detriment to any person.

Item

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ne Proposal You must give full details of your proposal and attach the information required to assess the application. 섦 Insufficient or unclear information will delay your application. For what use, development 围 or other matter do you require a permit? \* 2 lot subdivision Provide additional information about the proposal, including; plans and elevations; any information required by the planning scheme, requested by Council or outlined in a Council planning permit checklist; and if required, a description of the likely effect of the proposal. Cost \$30,000.00 You may be required to verify this estimate. Insert '0' if no development is proposed. Estimated cost of any 111 If the application is for land within metropolitan Melbourne (as defined in section 3 of the Planning and Environment Act 1987) and the astimated cost of the development exceeds \$1 million (adjusted annually by CPI) the Metropolitan Planning Levy must be paid to the State Revenue Office and a current levy cartificate must be submitted with the application. development for which the permit is required \* Visit www.sno.vic.gow.sg for information. Existing Conditions scribe how the land is ad and developed now 1 1 x two storey dwelling and assoicated outbuildings example, vacant, three se ellings, medical centre with two ctitioners, licensed restaurant 30 seats, grazing. Provide a plan of the existing conditions. Photos are also helpful. Title Information Does the proposal breach, in any way, an encumbrance on title such as a restrictrive covenant, section 173 agreement or other obligation such as an easement or building envelope? cumbrances on title \* Yes (If 'yes' contact Council for advice on how to proceed before continuing with this application.) O No Not applicable (no such encumbrance applies). Provide a full, current copy of the title for each individual parcel of land forming the subject site. The title includes: the covering 'register search statement', the title diagram and the associated title docum as 'instruments', for example, restrictive covenants.

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REGISTER SEARCH STATEMENT (Title Search) Transfer of Land Act 1958

Page 1 of 1

VOLUME 10663 FOLIO 366

Security no : 124076426042T Produced 05/03/2019 11:59 AM

#### LAND DESCRIPTION

Lot 62 on Plan of Subdivision 448124H. PARENT TITLES : Volume 04252 Folio 227 Volume 10580 Folio 282 Volume 10654 Folio 694 Created by instrument PS448124H 22/07/2002

#### REGISTERED PROPRIETOR

Estate Fee Simple Joint Proprietors IVAN SIMIC ANA MARIJA MAUROVIC both of 27 CURTIN STREET BELL PARK VIC 3215 AE263859E 28/03/2006

#### ENCUMBRANCES, CAVEATS AND NOTICES

MORTGAGE AE263860V 28/03/2006 COMMONWEALTH BANK OF AUSTRALIA

COVENANT PS448124H 22/07/2002

COVENANT AB473477Y 08/08/2002

Any encumbrances created by Section 98 Transfer of Land Act 1958 or Section 24 Subdivision Act 1988 and any other encumbrances shown or entered on the plan set out under DIAGRAM LOCATION below.

#### DIAGRAM LOCATION

SEE PS448124H FOR FURTHER DETAILS AND BOUNDARIES

#### ACTIVITY IN THE LAST 125 DAYS

NIL

------END OF REGISTER SEARCH STATEMENT------

Additional information: (not part of the Register Search Statement)

Street Address: 69 YVERDON DRIVE BANNOCKBURN VIC 3331

#### ADMINISTRATIVE NOTICES

NIL

eCT Control 15940N CBA - COMMONWEALTH BANK OF AUSTRALIA Effective from 23/10/2016

DOCUMENT END

Title 10663/366

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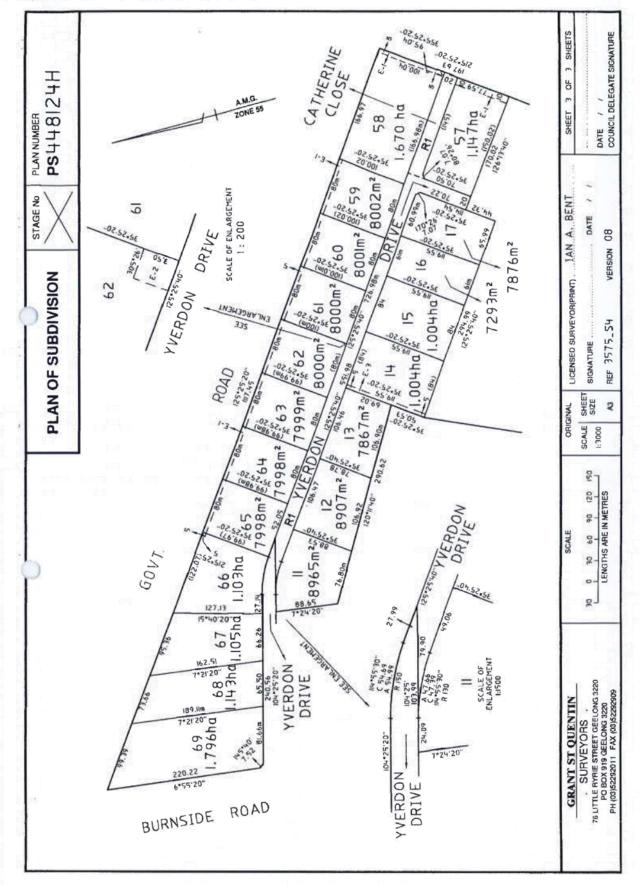
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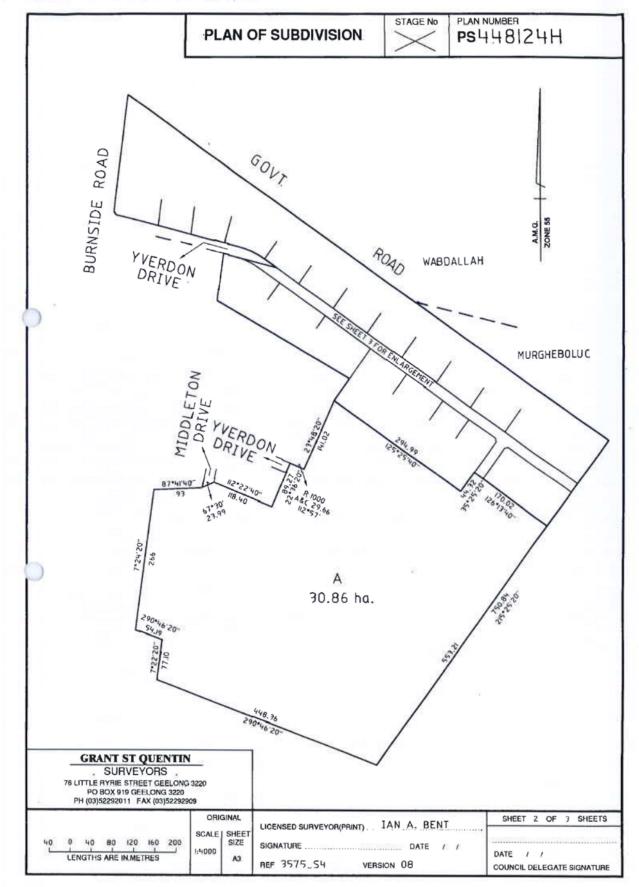
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AFFECTED LAND/PARCEL	LAND/PARCEL IDENTIFIER	MENT OF THE REGISTER HAS BE MADE TO THE ORIGINAL DO MODIFICATION	DEALING NUMBER	DATE	EDITION	ASSISTAN
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Ref:	MADE AVAILABLE/CHANGE CONTROL
Customer Code: 1737 N	Land Titles Office Use Only
<ul> <li>interest specified in the land described for the co</li> <li>together with any easements created by this tr</li> <li>subject to the encumbrances affecting the land before the lodging of this transfer; and</li> </ul>	ansfer; d including any created by dealings lodged for registration usfer or restrictive covenant contained or covenant created
Land: (volume and folio reference) Certificate of Title Volume 10663	Folio 366 C.
Estate and Interest: (e.g. "all my estate in fee simple") All my estate in fee simple	
Consideration: \$64,000.00	
Transferor: (full name) BRIAN JOSEPH O'SHANNASSY	DAB473477Y-1-6
Transferce: (full name and address including postcode) TROY ALEXANDER ALFORD and MELAN	NIE JANE O'TOOLE of 3 Laverton Court Corio 3214 as
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AND IT IS AGREED that this covenant will be noted and appear on every future certificate of title to the land hereby transferred or any part thereof.

1. Mond. Melanie Dole

Dated: 7 / \$ /2002

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Execution and attestation:

SIGNED by the Transferor in the

presence of:

SIGNED by the Transferees in the \_

presence of:

Elizabeth Mr Lead

C.B. Approval No. 4040110A ORDER TO REGISTER AB47347 Please register and issue title to 08/08/2002 Signed Cust. Code: THE BACK OF THIS FORM MUST NOT BE USED



www.kingslawyers.com.au

P: 0352217077 M: 0488124931 101WestFyansStreet GeelongVictoria3220

AGN 143 130063

Geelong Victoria3220 Kings Planning Law Pty Ltd

POBox270

Our Ref: DRK:2019031

4 November 2019

Mr Ivan Simic 69 Yverdon Drive BANNOCKBURN VIC 3331 By Email: isimic17@gmail.com

Dear Ivan

#### Re: Amended Covenant Advice 69 Yverdon Drive Bannockburn

We refer to our letter dated 9 August 2019 in which we provided an opinion on the effects of the restrictive covenant registered under instrument AB 473477Y and affecting the property at 69 Yverdon Drive Bannockburn.

This opinion was provided to Golden Plains Shire who on 16 October 2019 responded requesting further information and highlighting that the words of the covenant quoted in the opinion did not exactly reflect those registered on the title. We apologise for this oversight. Below is our amended and revised opinion.

Restriction 1 is contained in plan of subdivision PS 448124H and is as follows;

- the owners of all lots on this plan except lot A shall not construct the dwelling without first undertaking a site assessment, including soil percolation tests (in accordance with the septic tank code of practice), to determine the suitability of the land for effluent disposal.
- the owner/s of all lots on this plan except lot A shall not construct a dwelling without the floor level being at least 300 mm above the natural surface.

Restriction 1 is uncontentious, we have been asked only to advise on Restriction 2

Restriction 2 is a restrictive covenant registered via instrument AB473477Y as part of a transfer of land pursuant to section 40 of the *Transfer of Land Act* 1958. The covenant contains the usual preamble annexing the covenant to each lot in the plan of subdivision and stating that it runs at law and in equity applying to the registered proprietor, successors and transferees.

The relevant part that we have been asked to advise on states as follows;

... that there will not be brought onto the land nor allowed to remain on the land any transportable or relocatable dwelling or any dwelling <u>other than the one which was</u> <u>constructed on the land</u>.

#### Opinion

It is our opinion that the underlined words above do not restrict the numbers of dwellings to be constructed but rather the type of dwelling. When considered in the context and in conjunction with the words "transportable" or "relocatable" we believe the underlined words provide a coverall to prevent other types of transportable or relocatable dwellings such as prefabricated, unregistered movable dwellings, dependent persons units and other similar types.

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Accredited Specialists in Environment, Planning and Local Government.



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#### Background

A draft application for planning permit to subdivide the Land into 2 lots of equal size of 4000 m<sup>2</sup> has been provided to Golden Plains Shire.

Golden Plains Shire planning officers have indicated that their preliminary view is that Restriction 2 where it refers to <u>other than the one</u> restricts the number of dwellings on the land. If that were the case the restriction needs to be varied otherwise section 61(4) of the *Planning and Environment Act* 1987 requires the permit to be refused.

The interpretation which best reflects the intentions of the covenantor is that it seeks to restrict dwellings only to new dwellings that are constructed on the land. It is clear that transportable or relocatable are not allowable, however where the words <u>other than the one</u> is used this is referring to any transportable or relocatable that already exists on the land.

#### Interpretation of covenants

A key principle in interpreting restrictive covenants is to consider the words as they are actually used. Further, the words need to be interpreted and given their meaning in common vernacular use and interpreted in their colloquial or ordinary sense, not in any technical or legal sense.<sup>1</sup>

The words need to be considered in the context and interpreted in a fashion that best meets the intentions of the covenant at the time the covenant was entered into. Bongiorno  $J^2$  reasoned that the interpretation of the covenant 'was purely a question of construction, approached against the background of the facts that existed at the time the contract was entered into'.

Applying this to the words of Restriction 2 where they state other than the one' should not be read alone as a restriction on the number of dwellings. If it was the intention of the covenantor at the time it was registered on the title to restrict the number of dwellings this could easily have been stated by including the words 'not more than one dwelling can be constructed'. These words do not exist in this covenant,

The words 'other than the one' in this covenant are prefaced by qualifying words referring to relocatable and transportable, these describe the type or genus of dwelling which cannot be allowed on the Land.

The words 'which was constructed on the land' that follow the words 'other than one' are in our view a catchall that extends and qualifies the type of construction methodology rather than the empirical number.

#### Other interpretations

The use of the word 'the' in this phrase introduces a degree of uncertainty. We think it can be interpreted in three ways. The first is that it is a typing error when the transfer of land was prepared. Support for this proposition is found in the fact that when you search other lots on the same plan of subdivision 'the' is missing from the phrase. In this instance it is simple and clear that the words mean the only houses allowed on the land are ones that are constructed there. Attached is a copy of a recent title and transfer for 15 Yverdon Drive Bannockburn (redacted for privacy reasons).

The second interpretation based on a literal meaning of the words would be that if there was an existing dwelling on the property at the time the transfer of land was executed and it was a relocatable or transportable it could remain. We are instructed that our clients purchased this land and it was vacant, as such it is not applicable to this situation

Ivan Simic

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<sup>&</sup>lt;sup>1</sup> Prowse v Johnstone [2012] VSC 4 at para 52

<sup>&</sup>lt;sup>2</sup> Tonks v Tonks [2003] VSC 195



The third interpretation is that suggested by Council and that is the words "the one which was constructed" amounts to a restriction not allowing any more than one dwelling to be constructed. We disagree with this interpretation for two reasons. Firstly the word 'one' is not being used as a number, rather it is being used as a pronoun to describe a person or thing of a specified category. In this instance that specified category would be relocatable or transportable dwellings.

Secondly the phrase is referring to the past tense, 'was' constructed rather than 'to be' constructed. This envisages that it applies to something that was already there rather than something that is to be constructed. This interpretation is more consistent with interpretation two above. Again, we note our clients purchased this land when it was vacant.

#### Conclusion

Overall we think the most appropriate interpretation of the language of the restriction is that that its intent was to restrict the type of dwelling rather than the number of dwellings. There is absolutely nothing in the restriction to suggest that it was trying to limit the number of dwellings on the land. It takes a very twisted and contorted interpretation of the phrase 'the one' to interpret it to be a restriction on numbers, clearly it is describing a type.

Even if you apply the literal interpretation two above that it was meant to apply to any existing relocatable or transportable dwelling this does not amount to a restriction on the number of dwellings.

Provided any as of right dwelling is <u>not</u> relocatable or transportable there would be no breach of the restriction if a new dwelling was constructed on either of the new lots. As such the subdivision of the Land and construction of a new dwelling in our view will not amount to a breach of the restrictive covenants affecting the land.

Yours faithfully

David King

Kings Lawyers contact no: (03) 5221 7077 email: david@kingslawyers.com.au

Ivan Simic

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# 69 Yverdon Drive, Bannockburn

Planning Report - Proposed 2 Lot Subdivision

Client: mi projects 20 June 2019

Katica Kurtov PROJECT AND PLANNING SERVICES

20 June 2019 Version 1

## 1 Introduction

#### Overview

This report has been prepared by Katica Kurtov Planning and Project Services on behalf of mi projects to support a planning permit application for the proposed subdivision of the land at 69 Yverdon Drive Bannockburn (the Site). The proposal seeks planning approval for the subdivision of the Site into 2 lots. The planning application is supported by site plans, proposed plan of subdivision and Land Capability Assessments.

### 2 Site & Surrounds

#### The Site

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The Site is located at 69 Yverdon Drive, Bannockburn and is known as Lot 62 PS448124, approximately 1.5 km from Bannockburn township.

IMAGE 1: LOCATION -SOURCE GOOGLE MAPS



The Site is a regular shape with a total area of 8000m<sup>2</sup> (0.8ha). Access to the site is via a gravel driveway from Yverdon Drive. The site contains an existing 2 bedroom dwelling which also includes an existing shed and outbuildings. The buildings are located on the east side of the lot,

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while the western side is vacant grassland. There is no sewer available on the site, and domestic water supply is also available.

#### Site Analysis

The following information has been sourced from the Land Capability Assessment for On-Site Management of Domestic Wastewater Lot 1 and 2, prepared by South East Soil and Water, Environmental and Agricultural Science.

- · The land is quaternary, volcanic and gently undulating.
- Trees were observed on all boundaries with some trees planted within the allotment. The site has moderate exposure.
- The site has a slope of approximately 1:20 sloping to the north-east.
- No dams or surface water was observed on or near the site.
- · No waterways, watercourses or drainage lines were observed on or near the site.

IMAGE 2: SUBJECT SITE - SOURCE NEARMAPS



#### Surrounds

The Site is located in a low density residential area with adjoining lot sizes generally of 8000m<sup>2</sup>. Most of the dwellings are significant sized dwellings. There are examples of lots which have been subdivided to 4000m<sup>2</sup> along Yverdon Drive which have dwellings that have smaller footprints.

The Site's immediate surrounds are summarised as follows:

 North - The northern most boundary (the Site's rear) abuts railway land which contains the Ballarat railway line.

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- South The southern boundary of the Site abuts Yverdon Drive. Immediately opposite the Site is a dwelling.
- · East The eastern boundary of the Site abuts a land with a dwelling.
- · West The western portion of the Site abuts land which also contains a dwelling.

IMAGE 3: SITE LOCATION AND SURROUNDS - SOURCE NEARMAP



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### **3 Proposal**

#### Subdivision

The proposal seeks planning approval for the subdivision of the site into 2 lots. The proposed lots include:

- Lot 1 Vacant allotment of 4000m<sup>2</sup> (0.4ha)
- Lot 2 4000m<sup>2</sup> (0.4ha) with existing dwelling and outbuildings.

#### Access

 Access to Lot 1 is via an existing crossover at Yverdon Drive and access to Lot 2 is to be achieved via a new crossover from Yverdon Drive.

#### Wastewater

The Land Capability Assessment for On-Site Management of Domestic Wastewater for Lot 1 and 2 (the LCA) prepared by South East Soil and Water, Environmental and Agricultural Science, demonstrates that both Lot 1 and Lot 2 are "suitable for the disposal of on-site domestic wastewater in accordance with the Code1". Image 4 and 5 are the proposed wastewater field areas suitable for on-site wastewater disposal as determined in the LCA.



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IMAGE 4: LOT 1 - WASTEWATER FIELDS
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IMAGE 5: LOT 2 - WASTEWATER FIELDS
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<sup>1</sup> EPA Victorian Publication 891.4 "Code of Practice Onsite Wastewater Management 20 June 2019 Version 1

Item 7.2 - Attachment 4

### 4 Zone and Overlays

This section identifies the zone and overlay provisions of the Golden Plains Planning Scheme applicable to the proposed subdivision.

#### Zone

The Site is located within the Low Density Residential zone. The purpose of the Clause 32.03 (LDRZ) is to:

- To implement the Municipal Planning Strategy and the Planning Policy Framework.
- To provide for low-density residential development on lots which, in the absence of reticulated sewerage, can treat and retain all wastewater.

Pursuant to Clause 32.03-3 a **permit is required to subdivide the land**. Each lot must be at least the area specified for the land in a schedule to this zone. Any area specified must be at least:

 0.4 hectare for each lot where reticulated sewerage is not connected. If no area is specified each lot must be at least 0.4 hectare.

Pursuant to Clause 32.03-5 an application must be accompanied by a site analysis, documenting the site in terms of land form, vegetation coverage and the relationship with surrounding land, and a report explaining how the proposed subdivision has responded to the site analysis.

The report must in the absence of reticulated sewerage, include a land assessment which demonstrates that each lot is capable of treating and retaining all wastewater in accordance with the State Environment Protection Policy (Waters of Victoria) under the Environment Protection Act 1970.

Pursuant to Clause 32.03-6 the following decision guidelines will be considered as appropriate:

- The protection and enhancement of the natural environment and character of the area including the retention of vegetation and faunal habitat and the need to plant vegetation along waterways, gullies, ridgelines and property boundaries.
- The availability and provision of utility services, including sewerage, water, drainage, electricity, gas and telecommunications.
- In the absence of reticulated sewerage the capability of the lot to treat and retain all wastewater in accordance with the State Environment Protection Policy (Waters of Victoria) under the Environment Protection Act 1970.
- The relevant standards of Clauses 56.07-1 to 56.07-4.

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#### Overlays

#### **Design and Development Overlay (Schedule 5)**

The Site is subject to a Design and Development Overlay. The purpose of Clause 43.02 to identify areas which are affected by specific requirements relating to the design and built form of new development.

Pursuant to Clause 43.02-3 a permit is required to subdivide land. DDO Schedule 5 relates to the siting and design requirements of buildings and stipulates required setbacks for buildings and works. This proposal is for subdivision only and therefore the application is not affected by this Schedule albeit the permit requirement for subdivision.

#### Particular Provisions

Pursuant to **Clause 56.07 Integrated Water Management** must be considered on applications to subdivide land. These standards relate to drinking water supply, re-used and recycled water, wastewater management and stormwater management.

Pursuant to **Clause 65.02 Decision Guidelines** that the Responsible Authority must consider on applications to subdivide land, as appropriate are set out. These include:

- · The suitability of the land for subdivision.
- · The existing use and possible future development of the land and nearby land.
- . The availability of subdivided land in the locality, and the need for the creation of further lots.
- The effect of development on the use or development of other land which has a common means of drainage.
- The subdivision pattern having regard to the physical characteristics of the land including existing vegetation.
- · The area and dimensions of each lot in the subdivision.
- The availability and provision of utility services, including water, sewerage, drainage, electricity and gas.
- If the land is not sewered and no provision has been made for the land to be sewered, the capacity of the land to treat and retain all sewage and sullage within the boundaries of each lot.
- Whether, in relation to subdivision plans, native vegetation can be protected through subdivision and siting of open space areas.

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## 5 Planing Policy Framework

#### Clause 11 - Settlement

Clause 11.01-1S seeks to "promote the sustainable growth and development of Victoria and deliver choice and opportunity for all Victorians through a network of settlements".

Relevant strategies to consider as part of the proposed subdivision include:

- Ensure regions and their settlements are planned in accordance with their relevant regional growth plan.
- Plan for development and investment opportunities along existing and planned transport infrastructure.
- Providing for appropriately located supplies of residential, commercial, and industrial land across
  a region, sufficient to meet community needs in accordance with the relevant regional growth
  plan. Develop compact urban areas that are based around existing or planned activity centres to
  maximise accessibility to facilities and services.

Clause 11.01-1R seeks to:

 Support the growth of Bannockburn as district towns by building on existing and planned infrastructure and focusing growth along key road and rail networks.

Clause 11.02-1S, seeks to "ensure a sufficient supply of land is available for residential, commercial, retail, industrial, recreational, institutional and other community uses".

A relevant strategy identified is the need to consider:

- Opportunities for the consolidation, redevelopment and intensification of existing urban areas.
- Neighbourhood character and landscape considerations.
- · The limits of land capability and natural hazards and environmental quality.
- Service limitations and the costs of providing infrastructure.

#### Clause 15 Built Environment

Clause 15 directs the need for planning to "ensure all land use and development appropriately responds to its surrounding landscape and character, valued built form and cultural context".

Of relevance is Clause 15.01-3S, subdivision design. This clause directs that subdivisions are to be designed to "achieve attractive, safe, accessible, diverse and sustainable neighbourhoods".

#### Clause 19.03 Development Infrastructure

Clause 19.03-3S directs the need to sustainably manage water supply, water resources, wastewater, drainage and stormwater through an integrated water management approach.

Relevant strategies include:

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- Facilitate use of alternative water sources such as rainwater, stormwater, recycled water and run-off from irrigated farmland.
- Manage stormwater quality and quantity through a mix of on-site measures and developer contributions at a scale that will provide greatest net community benefit.
- Provide for sewerage at the time of subdivision or ensure lots created by the subdivision are capable of adequately treating and retaining all domestic wastewater within the boundaries of each lot. Minimise the potential impacts of water, sewerage and drainage assets on the environment.
- Protect significant water, sewerage and drainage assets from encroaching sensitive and incompatible uses.

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### 6 Local Planning Policy

#### 21.02 - Settlement

The Site is located in Bannockburn which is the largest town of the Golden Plains Shire and in recent years has experienced steady population growth. Relevant objectives identified in Clause 21.02-1 include making efficient use of land and encouraging consolidation of existing townships. Clause 21.02-2 identifies Bannockburn as a sub-regional commercial and retail centre.

Clause 21.02-3 Rural areas - recognises the Low Density Residential zones in areas on the periphery of urban type residential areas. The Site is an example of such an area, where subdivision of lots from 1ha to 4 ha could be subdivided down to 0.4ha which would "substantially increase the overall lot yield and infrastructure servicing requirements within these area".

A relevant objective of Clause 21.02-3 is to "control the density and overall lot sizes of land in the north west area and Low Density Residential Zone according to environmental conditions and established character" by:

- Requiring new subdivision to recognise and maintain the surrounding lot configurations and lot size.
- Avoiding subdivision within water supply catchment areas in order to protect water quantity and quality.

In addition there is a need to avoid indiscriminate subdivision of land in the north west area and Low Density Residential Zones. Strategies to manage this include:

- Limit the subdivision of land that will be incompatible with the utilisation of the land for sustainable resource use.
- Require any new subdivision of land to provide appropriate infrastructure, including drainage and roads and integrated transport plans.
- Require lots to provide for on site effluent disposal including on-going maintenance of septic systems.



#### 21.07 - Local Areas - Townships

Clause 21.07-1 outlines the objectives and strategies for the township of Bannockburn. Specifically the desire to promote growth in Bannockburn that is sustainable and in accordance with the Overall Principles Plan and Land Use Precinct Plan. The subject site falls outside of the town centre and is identified as an existing low density residential area.

#### Clause 22.09 Low Density Residential Subdivision Policy

This policy applies to all properties in the Low Density Residential Zone. The objectives of this policy requires that:

New lots created in the Low Density Residential Zone are of sufficient size to treat and retain
 wastewater within their property boundaries.

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- Open and spacious character for low density residential areas across the Shire is maintained through:
  - Design that provides for open space and landscaping
  - Retention of existing vegetation
  - Avoiding creation of lots with battle axe access in greenfield development.
  - The provision of wide driveways/ access ways with sufficient areas available for landscaping.
  - Lot sizes with sufficient area to accommodate setbacks required by the Design and Development Overlay Schedule 5.

It is policy that:

- Support for subdivision in the Low Density Residential Zone will be considered only where
  rigorous testing of soil capacity has been undertaken by suitably qualified practitioners and
  demonstrated that the lot can contain on site effluent disposal and the surrounding area will not
  be adversely affected or impacted by the additional development.
- Subdivision within established low density residential areas respects and positively contributes to the lot configuration and character elements of the surrounding area.

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## 7 Planning Assessment

#### 7.1 Planning Policy Framework

The proposed subdivision is consistent with the Planning Policy Framework.

The subdivision meets the settlement objectives and strategies of Clause 11 and the built environment objectives of Clause 15 in providing for an increase in land supply available for residential development. The proposal also contributes to urban consolidation objectives within the existing township consistent with the Bannockburn township structure plan. The proposed density at 0.4 ha for each lot is consistent with the residential character of the existing low density residential area. It has been demonstrated that the land is capable of servicing the wastewater requirements of both lots without impacting on environmental quality of the area.

The proposal is also consistent with the directives of Clause 19.03-3S as demonstrated in the LCAs. The subdivision of two lots will allow and provide for the on-site wastewater treatment for the existing 2 bedroom dwelling and any future development of a dwelling on the newly created lot.

The proposed subdivision is consistent also with the settlement directives of Clause 21.02 in that an additional lot in the low density residential zone will contribute to the overall lot yield and the proposed lot size of 0.4 ha could meet the infrastructure servicing requirements, in particular wastewater treatment.

The proposed lot configuration is consistent with other lots in the Bannockburn low density area that is located in and around Yverdon Drive. There are no drainage, watercourses or dams observed on or near the site, negating impact on water quality.

The proposed subdivision is consistent with the policy direction of Clause 22.09 in that the size of the two lots is sufficient to treat an retain wastewater within the property boundaries. The proposal does not alter the open space character of the low density area, with trees and vegetation retained and the size of allotments providing enough area to meet development setback requirements for future development on the vacant allotment. The LCAs submitted as part of this application demonstrate a rigorous investigation into the soil capacity to contain and treat on site effluent.

#### 7.2 Other Planning Considerations

#### Lots serviced by utilities and infrastructure

The proposed lots have access to telecommunications, electricity, on-site rooftop domestic supply and reticulated water (access to pipeline) and will have the capacity to treat wastewater on site without any detrimental impact to the environment.

#### Protection of natural environment

The proposed subdivision will not result in the removal of existing boundary vegetation. The majority of the site is grass which is maintained by the owners.

#### Land Capability to treat and retail all wastewater.

The Land Capability Assessment for On-Site Management of Domestic Wastewater for Lot 1 and 2 (the LCA) prepared by South East Soil and Water, Environmental and Agricultural Science

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conclude that both Lot 1 and Lot 2 are "suitable for the disposal of on-site domestic wastewater in accordance with the Code 2". The reports detail the preferred wastewater treatment options available for the site.

#### Clause 56.07-1 Drinking water supply Objective

The existing lot has a water supply pipeline at the boundary. The existing lot uses on-site rooftop water collection and this is proposed for the future lots.

#### Clause 56.07-2 Reuses and recycled water objective

Not applicable

#### Clause 56.07-3 Wastewater management objective

The LCAs prepared by South East Soil and Water, Environmental and Agricultural Science provide a detailed response and provision of on-site wastewater management.

#### Clause 56.07-4 Stormwater management objectives

The LCAs prepared by South East Soil and Water, Environmental and Agricultural Science detail the need to prevent stormwater from *"higher elevations entering the wastewater field or impacting the dwelling"* and recommends the installation of drainage to be installed around wastewater fields and dwellings to protect from overland flow.

### Conclusion

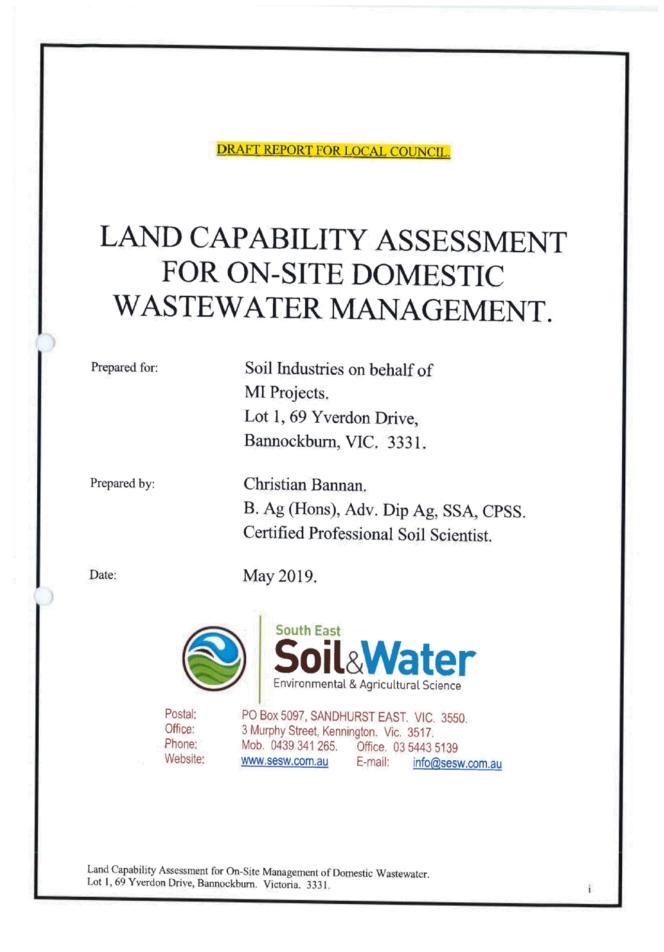
The planning report and LCAs have demonstrated that the Site is suitable for subdivision and is able to accommodate on-site wastewater treatment.

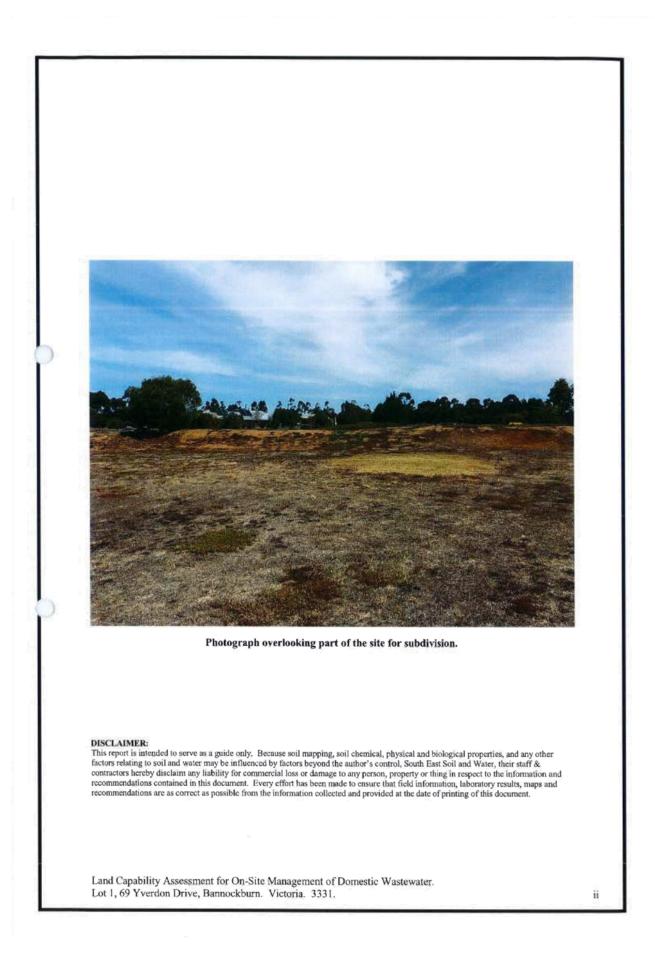
The subdivision in a low density residential zone is consistent with the settlement directions of the Shire as the newly created 0.4 ha lots still achieve a low density character while providing for an increase in lot yields. The Site is suited to a two lot subdivision based on the location of existing buildings, minimum vegetation within the lot and the capability of the soil to absorb and contain wastewater.

The proposed subdivision demonstrates a high consistency with the objectives and strategies of the Planning Policy Framework and the Municipal Planning Strategy.

For the reasons outlined in this planning report, the proposal for the subdivision of the Site into 2 lots is considered sound and warrants Council's support.

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